



Federal Communications Commission
Washington, D.C. 20554

DEC 29 1997

FILED ON DATE FILED

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DEC 29 1997

FEDERAL COMMUNICATIONS COMMISSION
OFFICE OF THE SECRETARY

The Honorable Dick Armey
U. S. House of Representatives
9901 Valley Ranch Parkway East
Irving, Texas 75063

Dear Congressman Armey:

Thank you for your letter dated November 21, 1997, on behalf of your constituents, Mayor Milburn Gravely, Carrollton, Texas and Mayor Pro Tem Euline Brock, Denton, Texas, concerning the placement and construction of facilities for the provision of personal wireless services and radio and television broadcast services in their respective communities. Your constituents' letters refer to three proceedings that are pending before the Commission. In MM Docket No. 97-182, the Commission has sought comments on a Petition for Further Notice of Proposed Rule Making filed by the National Association for Broadcasters and the Association for Maximum Service Television. In this proceeding, the petitioners ask the Commission to adopt a rule limiting the exercise of State and local zoning authority with respect to broadcast transmission facilities in order to facilitate the rapid build-out of digital television facilities, as required by the Commission's rules to fulfill Congress' mandate. In WT Docket No. 97-192, the Commission has sought comment on proposed procedures for reviewing requests for relief from State and local regulations that are alleged to impermissibly regulate the siting of personal wireless service facilities based on the environmental effects of radio frequency emissions, and related matters. Finally, in DA 96-2140 and FCC 97-264, the Commission twice sought comments on a Petition for Declaratory Ruling filed by the Cellular Telecommunications Industry Association seeking relief from certain State and local moratoria that have been imposed on the siting of commercial mobile radio service facilities.

Because all of these proceedings are still pending, we cannot comment on the merits of the issues at this time. However, I can assure you that the Commission is committed to providing a full opportunity for all interested parties to participate. The Commission has formally sought public comment in all three proceedings and, as a result, has received numerous comments from State and local governments, service providers, and the public at large. Your letter, as well as this response, will be placed in the record of all three proceedings and will be given full consideration.

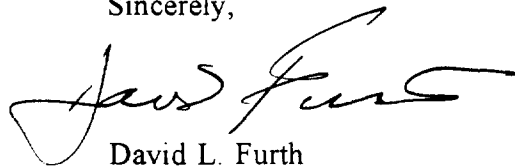
The Honorable Dick Armey

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Further information regarding the Commission's policies toward personal wireless service facilities siting, including many of the comments in the two proceedings involving personal wireless service facilities, is available on the Commission's internet site at <http://www.fcc.gov/wtb/siting>.

Thank you for your inquiry.

Sincerely,

A handwritten signature in black ink, appearing to read "David L. Furth". The signature is fluid and cursive, with a large initial "D" and a long, sweeping underline.

David L. Furth
Chief, Commercial Wireless Division
Wireless Telecommunications Bureau

cc: CWD
Dockets (2)
John Conwell
j:\congress\7774

11/13/98

BF

W1B 182

97 616

7768

CONGRESSIONAL
referral to headquarters

DATE: November 24, 1997

TO: Sam Peoples, Mail Stop 1500

FM: Dallas, Texas

Member of Congress: Congressman Dick Arney

Subject: Zoning of Cellular, Radio and TV towers

The attached correspondence raises policy issues which are so novel that the field does not have current information and cannot obtain a Commission policy statement or response to these issues is expressly reserved for CIB headquarters or another bureau.

Jerry M. Montgomery
Acting District Director

Date recd by OBC 12/2/97

Date dlvr'd to OLA 12/2/97

Initials: SP

**FEDERAL COMMUNICATIONS COMMISSION
COMPLIANCE & INFORMATION BUREAU**

November 24, 1997

Reply To:

9330 LBJ Freeway, Suite 1170

Dallas, Texas 75243

Case Number CD-98-02

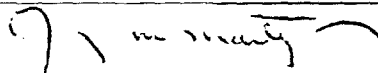
Honorable Dick Armey
Congress of the United States
House of Representatives
9901 Valley Ranch Pkwy, East
Suite 3050
Irving, TX 75063

Dear Congressman Armey:

Thank you for contacting our office on behalf of your constituents, Mayor Milburn Gravely and Carrollton, Texas and Mayor ProTem Euline Brock, of Denton, Texas.

Your inquiry has been forwarded to the Chief of the Compliance and Information Bureau for coordination with the appropriate staff at our headquarters office in Washington, D.C. You may wish to contact that office for further assistance at (202) 418-1910 or write to Federal Communications Commission, Office of Legislative and Intergovernmental Affairs, 1919 M Street, NW, Washington, DC 20554.

Sincerely,



Jerry M. Montgomery
Acting District Director

ew

CONGRESSMAN DICK ARMEY
26TH DISTRICT, TEXAS

MAJORITY LEADER



WASHINGTON OFFICE:

301 CANNON HOUSE OFFICE BUILDING
WASHINGTON, DC 20515-4326
(202) 225-7772

DISTRICT OFFICE:

9801 VALLEY RANCH DRIVE, EAST

SUITE 3050

IRVING, TX 75063
(972) 556-2500

Congress of the United States
House of Representatives

Washington, DC 20515-4326

November 21, 1997

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F.C.C. Dallas

Federal Communications Commission
Engineer In Charge
Federal Communications Commission
9330 LBJ Freeway, Suite #1170
Dallas, Texas 75243

| | |
|------------------------------|----------------------------|
| Re: Mayor Milburn Gravely | Mayor Pro Tem Euline Brock |
| City of Carrollton | City of Denton |
| P. O. Box 110535 | 215 E. McKinney |
| Carrollton, Texas 75011-0535 | Denton, Texas 76201 |

Dear Sir or Madam,

The enclosed communication is submitted for your every review and consideration, consistent with applicable laws and regulations. The most relevant points have been highlighted for your convenience.

As you can see, the Cities of Carrollton and Denton have concerns regarding the FCC's actions involving local zoning of cellular, radio, and TV towers. I would be happy to host a meeting in my district office with staff and city officials to facilitate discussion of this issue. If you feel that this would be more productive, please contact Maria Nirschl in my district office at (972) 556-2500.

In addition, if you have any questions, or if I may provide any additional information to you, please contact Maria. Any written response should be directed to the district office.

Thank you for your assistance in this matter.

Sincerely,

DICK ARMEY
Member of Congress

DA/mn
Enclosures

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CARROLLTON

October 27, 1997

The Honorable Dick Arney
301 Cannon H.O.B.
Washington, DC 20515

Milburn R. Gravley
Mayor

Dear Representative Arney:

We are concerned about the Federal Communications Commission and its attempts to preempt local zoning of cellular, radio and TV towers by making the FCC the "Federal Zoning Commission" for all cellular telephone and broadcast towers. Both Congress and the courts have long recognized that zoning is a peculiarly local function. Please contact immediately the FCC and tell it to stop these efforts which violate the intent of Congress, the Constitution and principles of Federalism.

In the 1996 Telecommunications Act, Congress expressly reaffirmed local zoning authority over cellular towers. It told the FCC to stop all rulemakings where the FCC was attempting to become a Federal Zoning Commission for such towers. Despite this instruction from Congress, the FCC is now attempting to preempt local zoning authority in three different rulemakings.

Cellular Towers - Radiation: Congress expressly preserved local zoning authority over cellular towers in the 1996 Telecommunications Act with the sole exception that municipalities cannot regulate the radiation from cellular antennas if it is within limits set by the FCC. The FCC is attempting to have the "exception swallow the rule" by using the limited authority Congress gave it over cellular tower radiation to review and reverse any cellular zoning decision in the U.S. which it finds is "tainted" by radiation concerns, even if the decision is otherwise perfectly permissible. In fact, the FCC is saying that it can "second guess" what the true reasons for a municipality's decision are, need not be bound by the stated reasons given by a municipality and doesn't even need to wait until a local planning decision is final before the FCC acts.

Some of our citizens are concerned about the radiation from cellular towers. We cannot prevent them from mentioning their concerns in a public hearing. In its rulemaking the FCC is saying that if any citizen raises this issue that this is sufficient basis for a cellular zoning decision to immediately be taken over by the FCC and potentially reversed, even if the municipality expressly says it is not considering such statements and the decision is completely valid on other grounds, such as the impact of the tower on property values or aesthetics.

Cellular Towers - Moratoria: Relatedly the FCC is proposing a rule banning the moratoria that some municipalities impose on cellular towers while they revise their zoning ordinances to accommodate the increase in the numbers of these towers. Again, this violates the Constitution and the directive from Congress preventing the FCC from becoming a Federal Zoning Commission.

Radio/TV Towers: The FCC's proposed rule on radio and TV towers is as bad. It sets an artificial limit of 21 to 45 days for municipalities to act on any local permit (environmental, building permit, zoning or other). Any permit request is automatically deemed granted if the

municipality doesn't act in this timeframe, even if the application is incomplete or clearly violates local law. And the FCC's proposed rule would prevent municipalities from considering the impact such towers have on property values, the environment or aesthetics. Even safety requirements could be overridden by the FCC! And all appeals of zoning and permit denials would go to the FCC, not to the local courts.

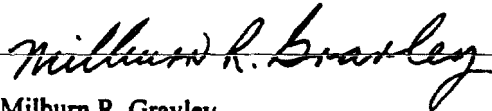
The proposal is astounding when broadcast towers are some of the tallest structures known to man -- over 2,000 feet tall, taller than the Empire State Building. The FCC claims these changes are needed to allow TV stations to switch to High Definition Television quickly. But *The Wall Street Journal* and trade magazines state there is no way the FCC and broadcasters will meet the current schedule anyway, so there is no need to violate the rights of municipalities and their residents just to meet an artificial deadline.

These actions represent a power grab by the FCC to become the Federal Zoning Commission for cellular towers and broadcast towers. They violate the intent of Congress, the Constitution and principles of Federalism. This is particularly true given that the FCC is a single purpose agency, with no zoning expertise, that never saw a tower it didn't like.

Please do three things to stop the FCC: First, write new FCC Chairman William Kennard and FCC Commissioners Susan Ness, Harold Furchtgott-Roth, Michael Power and Gloria Tristani telling them to stop this intrusion on local zoning authority in cases WT 97-197, MM Docket 97-182 and DA 96-2140; second, join in the "Dear Colleague Letter" currently being prepared to go to the FCC from many members of Congress; and third, oppose any effort by Congress to grant the FCC the power to act as a "Federal Zoning Commission" and preempt local zoning authority.

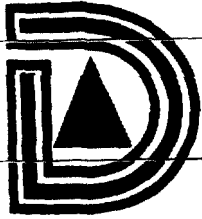
The following people at national municipal organizations are familiar with the FCC's proposed rules and municipalities' objections to them: Barrie Tabin at the National League of Cities, 202-626-3194; Eileen Huggard at the National Association of Telecommunications Officers and Advisors, 703-506-3275; Robert Fogel at the National Association of Counties, 202-393-6226; Kevin McCarty at the U.S. Conference of Mayors, 202-293-7330; and Cheryl Maynard at the American Planning Association, 202-872-0611. Feel free to call them if you have questions.

Very truly yours,



Milburn R. Gravley
Mayor

cc: Frank Sturzl



RECEIVED NOV 20 1997

CITY OF DENTON, TEXAS 215 E. MCKINNEY • DENTON, TEXAS 76201 • TELEPHONE (940) 349-8309

Office of the Mayor Pro Tem

October 31, 1997

The Honorable Richard K. Arney
U. S. House of Representatives
301 Cannon House Office Building
Washington, D.C. 20515

Dear Representative Arney:

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The Honorable Richard K. Arney

October 31, 1997

Page 2

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| | | |
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| Robert Fogel | The National Association of Counties | 202-393-6226 |
| Kevin McCarty | U.S. Conference of Mayors | 202-293-7330 |
| Cheryl Maynard | American Planning Association | 202-872-0611 |

The Honorable Richard K. Armey
October 31, 1997
Page 3

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Very truly yours,

Euline Brock

Euline Brock
Mayor Pro Tem

wp

cc: [see attached list]

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